

**AD HOC REAPPORTIONMENT/REDISTRICTING COMMITTEE  
JANUARY 13, 2022**

Meeting convened at 1:00 p.m.

Present: Robert Brechko, Dick Harper, Tim Cutler, Doug Paddock, Bonnie Percy, Dan Banach, Jeffery Ayers, Colby Petersen, Emilee Miller

Excused: Rob Schwarting

Leslie asked Doug to sit in on this committee.

Draft minutes were approved with addition of page numbers and modification as suggested by Rob. Approved minutes to be distributed.

GOAL

- From previous meeting: To modify districts so that the total difference between the mean number of residents per legislator is <5%.
- Doug clarified that the recently-enacted NYS law requires single-member districts to be within 5% overall, but is unclear on multi-member districts. In the past, court cases have considered <10% overall variance to be acceptable, however, there have been rejections of 9.98% and 8.80% variance.
- It was agreed that the goal as stated above (<5% variance) should be maintained.

ASSIGNED TASKS from PREVIOUS MEETING

- Jeff and Colby prepared four (4) plans that adjusted legislative district boundaries to bring representation within stated goal. The plans are shown in the PowerPoint slides included as Appendix A (Slides 4 – 7). Discussion of the plans is part of the summary that follows.
- Emilee distributed 2021 roll call votes. There were 36 instances.
- Emilee also distributed results of committee voting from other counties that utilize weighted voting. Of the four (4) that responded, three (3) do not use weighted voting in committees and one (1) does.
- Doug reported that Scott stated that voting in committee would be as it is now, i.e., one (1) person, one (1) vote, with no use of weighting.
- Other legislatures' plans for weighted voting were distributed to Committee members on 12/20/21. Plans were from Cayuga, Genesee, Otsego, Schenectady and Steuben – counties that responded to Emilee's request for information.

DISCUSSION SUMMARY

- Current legislature Rules of Procedure do not require representation from each legislative district on the five (5) main committees.
- Plans 1 and 3 (Slides 4 and 6) –
  - Would require creating additional/new voting districts in three (3) towns – one (1) each in Milo, Potter and Torrey – and modify others in those towns.

- May have an effect on party representation/committeepersons; party dependent.
    - Voters could continue to vote in current locations.
    - With “print on demand”, ballots would need to be programmed for each voting district. This does not require a lot of effort.
  - Plan 2 (Slide 5) –
    - Would make Village of Penn Yan all in one (1) legislative district.
      - PY is currently part of three (3) districts with a total of 11 representatives.
      - Under this Plan, PY’s representation would become four (4) legislators.
    - Would require creating additional/new voting districts in four (4) towns – one (1) each in Benton, Jerusalem, Milo and Potter – and modify others in those towns.
    - Making the Village of Penn Yan all in one (1) polling site [one (1) town] would necessitate annexing properties from Benton and Jerusalem into Milo.
      - Would allow village elections to change from March to November, saving separate election expenses.
      - Most village elections are currently held in March.
  - Plan 4 (Slide 7) –
    - Would reduce representatives in District I from 4 → 3 and increase in District IV from 3 → 4.
    - Would require creating additional/new voting districts in four (4) towns – one (1), possibly two (2) each in Benton and Torrey and one (1) each in Jerusalem and Milo – and modify others in those towns.
    - Districts may be more compact.
    - Benton would be in three (3) districts with 10 representatives.
    - Torrey would be in three (3) districts with 11 representatives.
    - Village of Penn Yan would be in one (1) district, with four (4) representatives.
    - Additional considerations relative to referenda regarding district representation and staggering of legislators’ terms.
  - Weighted voting –
    - Boards of supervisors commonly utilize weighted voting, as do some county legislatures.
    - Comparison of five (5) county legislatures that utilize weighted voting is shown on Slides 8 and 9 of Appendix A.
      - In four (4) of the five (5) responding counties, a majority can be achieved by less than half of the total number of legislators (7 of 15, 4 of 9, 6 of 14, 8 of 17).
      - Only one (1) legislature has weighted voting that requires more than half of the legislators to achieve a majority (8 of 15).
    - Potential weighted voting scenarios for YC presented (Slide 10).
      - It is possible that a majority could be achieved with seven (7) members’ votes.
  - Considering recent changes in actual and proposed construction of multi-unit sites (e.g. – Keuka Shores, The Moorings, etc.) that are not captured in the 2020 census, moving boundaries of districts will likely occur every 10 years.

- Costs for changes incurred by modifying voting district lines and obtaining approval from NYS. Not major expenses.
- Consultant –
  - Many other counties hire consultants to review their situation and make recommendations. It is necessary to examine multiple approaches; the process and considerations are not intended to be easy.
  - Since YC does not have as many of the considerations as other counties (e.g. – communities of color and/or ethnic origin, etc.), the committee does not feel that a consultant is needed at this time.

### ASSIGNED TASKS

- Dan will contact the Mayor of PY and discuss consolidating that village into one (1) legislative district.
- Tim will review last year’s roll call votes and determine effect of weighted voting.
- Tim will review the Banzhaf Index as it relates to weighted voting/combinations.
- Doug will adjust votes for District II representatives to 95% level and determine effect.
- Doug will contact Scott and ask what is required to change district boundaries and quantity of representatives per district.
- Doug will modify Cayuga County’s spreadsheet and Emilee will demonstrate a spreadsheet that could be used to tally YC results if weighted voting were used.

### NEXT MEETING

Next meeting is scheduled for January 20, 2022 at 10:00 a.m. in the Public Health Training Room.

Meeting adjourned at 2:28 p.m.

Attachment A – PowerPoint Slides

AD HOC  
REAPPORTIONMENT/  
REDISTRICTING  
COMMITTEE

JANUARY 13, 2022

REVISION 2

**REVIEW – LEGISLATIVE DISTRICTS – 2020**

MEAN NUMBER OF RESIDENTS PER LEGISLATOR IS  $24,774/14 = 1770$

IDEAL NUMBER OF RESIDENTS PER DISTRICT:

District	Legislators	Target	Actual	Difference
I	4	7080	6,881	199
II	3	5310	6,128	-818
III	4	7080	6,817	263
IV	3	5310	4,948	362

ADJUSTMENTS NEEDED TO DISTRICTS TO ACHIEVE PARITY:

- MOVE 197 RESIDENTS FROM DISTRICT II INTO DISTRICT I (TOTAL 7078)
- MOVE 622 RESIDENTS FROM DISTRICT II (TOTAL AFTER BOTH 5309) INTO DISTRICT III (TOTAL 7079)
- MOVE 360 RESIDENTS FROM DISTRICT III INTO DISTRICT IV (TOTAL 5308)

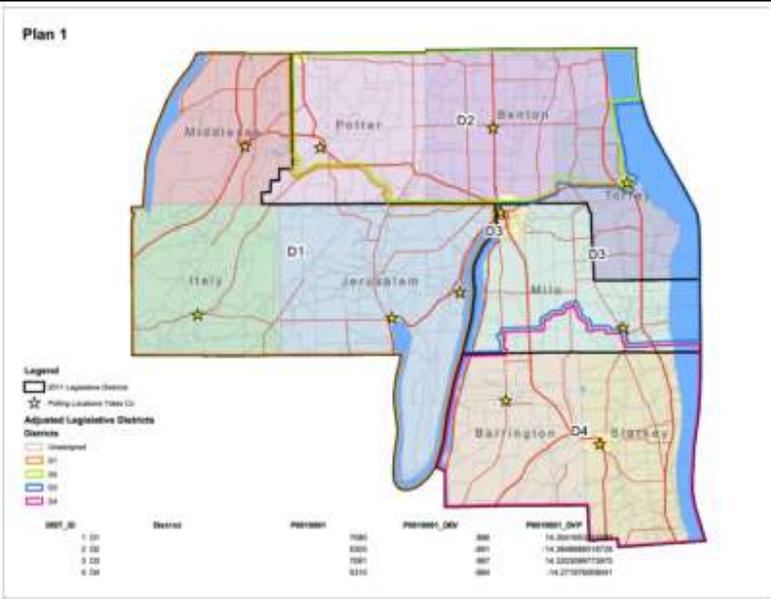
**REVIEW – GOAL: MODIFY SO THAT TOTAL DIFFERENCE IS <5%**

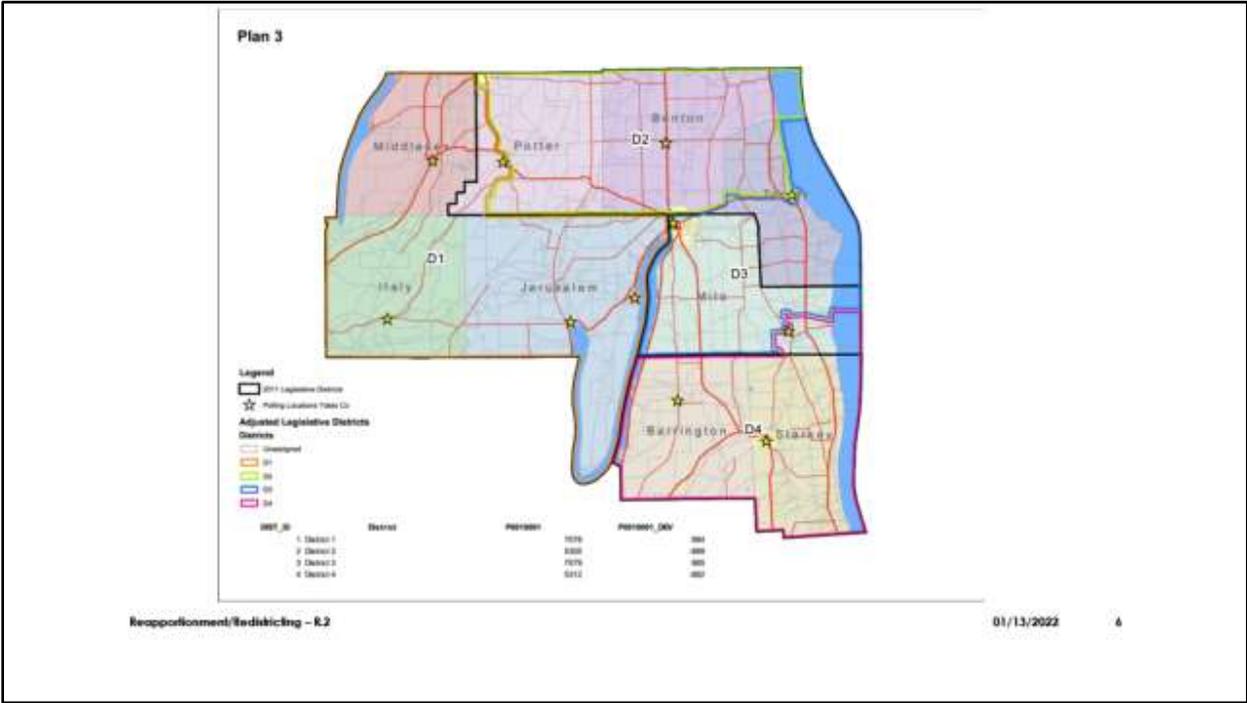
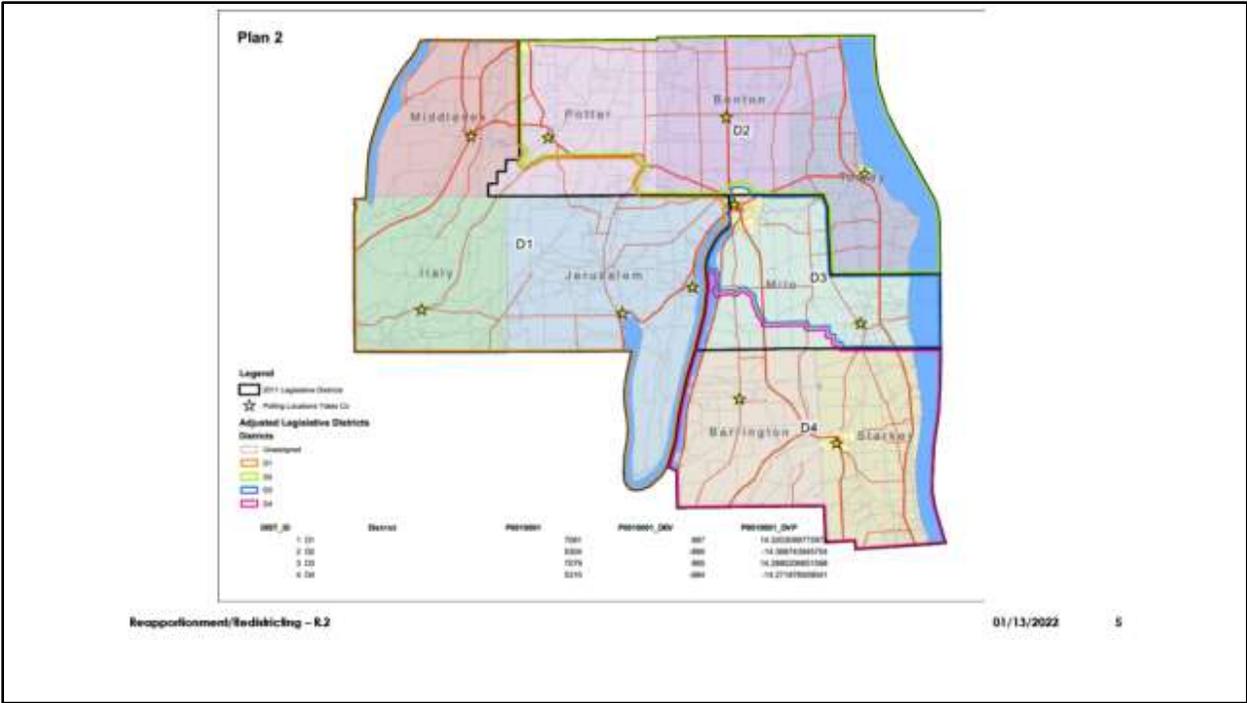
**CONSIDERATIONS:**

- FAIR AND EFFECTIVE REPRESENTATION FOR THE PEOPLE OF LOCAL GOVERNMENT AS ORGANIZED IN POLITICAL PARTIES
- MUST BE CONVENIENT AND CONTIGUOUS TERRITORY IN AS COMPACT FORM AS PRACTICABLE

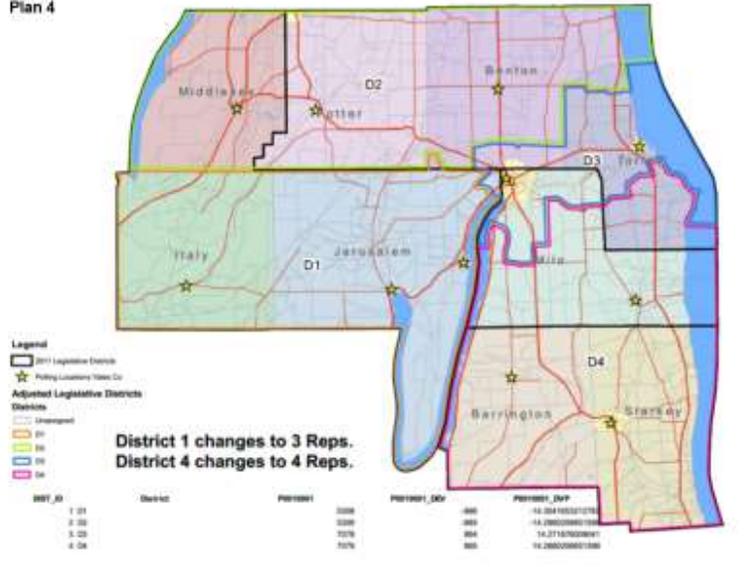
**POTENTIAL APPROACHES:**

- MOVE LEGISLATIVE DISTRICT BOUNDARIES AND KEEP SAME NUMBER OF LEGISLATORS
- REARRANGED DISTRICTS AND REDUCE NUMBER OF LEGISLATORS
- REARRANGED DISTRICTS AND INCREASE NUMBER OF LEGISLATORS
- WEIGHTED VOTING
- OTHERS??





Plan 4



District 1 changes to 3 Reps.  
District 4 changes to 4 Reps.

## WEIGHTED VOTING – OTHER COUNTIES

County, Legislator No. and Votes									
Cayuga		Genesee		Otsego		Schenectady		Steuben	
Leg. #	Votes/Leg.	Leg. #	Votes/Leg.	Leg. #	Votes/Leg.	Leg. #	Votes/Leg.	Leg. #	Votes/Leg.
6	86	4	47	5	627	4	1.0799	12	723
2	75	2	45	3	554	5	1.0799	8	694
7	68	3	43	6	534	6	1.0799	14	660
9	67	5	43	4	523	1	1.0572	11	625
3	65	6	38	2	503	2	1.0572	2	605
5	62	1	28	10	487	3	1.0572	6	605
8	61	8	28	1	439	7	0.9939	3	601
1	53	9	28	7	405	8	0.9939	9	597
11	52	7	26	8	390	9	0.9939	10	595
4	51			9	375	10	0.9939	13	593
15	51			12	356	11	0.9939	4	562
10	49			11	348	12	0.9048	5	542
13	48			13	348	13	0.9048	7	542
14	48			14	339	14	0.9048	1	513
12	47					15	0.9048	17	513
								15	451
								16	451
15		9		14		15		17	

## WEIGHTED VOTING – OTHER COUNTIES

Summaries	County and Votes									
	Cayuga		Genesee		Otsego		Schenectady		Steuben	
Total No. of Legislators	15		9		14		15		17	
Maximum % of Minimum		183.0		180.8		185.0		119.4		160.3
Total No. of Votes		883		326		6228		15		9872
Simple Majority		442		164		3115		8		4937
Minimum No. of Legislators for Majority	7		4		6		8		8	
Resulting Votes		484		178		3228		8,3991		5110
% of Legislators	46.7		44.4		42.9		53.3		47.1	

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## WEIGHTED VOTING – POTENTIAL YC SCENARIOS

Summaries	District	Scenario					
		A		B		C	
		Leg. #	Votes/Leg.	Leg. #	Votes/Leg.	Leg. #	Votes/Leg.
	II	5	204	5	1,1541	5	1,2385
		6	204	6	1,1541	6	1,2385
		7	204	7	1,1541	7	1,2385
		1	172	1	0,9719	1	1,0430
	I	2	172	2	0,9719	2	1,0430
		3	172	3	0,9719	3	1,0430
		4	172	4	0,9719	4	1,0430
		8	170	8	0,9629	8	1,0333
	III	9	170	9	0,9629	9	1,0333
		10	170	10	0,9629	10	1,0333
		11	170	11	0,9629	11	1,0333
		12	165	12	0,9318	12	1,0000
	IV	13	165	13	0,9318	13	1,0000
		14	165	14	0,9318	14	1,0000
Total No. of Legislators		14		14		14	
Maximum % of Minimum			123.6		123.8		123.8
Total No. of Votes			2475		13,9966		15,0206
Majority			1238		>7		>7.5
Minimum No. of Legislators for Majority		7		7		7	
Resulting Votes - Max. & Descending			1300		7,3497		7,8875
% of Legislators		50.0		50.0		50.0	
Maximum No. of Legislators for Majority		8		8		8	
Resulting Votes - Min. & Ascending			1347		7,6388		8,1762
% of Legislators		57.1		57.1		57.1	

Reapportionment/Redistricting – R.2

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